How to foster innovation: A data-driven approach to measuring economic competitiveness

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Innovation is a key factor driving economic growth in countries worldwide. However, innovation is hard to define and, therefore, even harder to measure. To help policy makers and business leaders better understand how to foster innovation, we need robust ways to quantify innovation at local and global scales. In this work, we use a data-driven, machine-learning approach for measuring innovation. Analyzing a large number of country-level metrics, we aim to automatically discover actionable "levers" of innovation. Using unsupervised learning methods, we determine groups of related world development indicators among a collection compiled by the World Bank. We then train a Group Lasso predictive model using data from the World Economic Forum (WEF) that captures the perceived level of innovation in 150 countries. Aside from providing high predictive accuracy, the Group Lasso also provides a model that is easily interpretable. The result is the Open Innovation Index (OII), an automatic global model for measuring innovation using machine learning algorithms and open data. We predict the OII scores for countries that only have World Development Indicators data and no existing WEF innovation scores. Furthermore, we also present case studies for which the innovation levers of a few representative countries are uncovered automatically by the proposed model.

Introduction

In this work, we address the problem of using data to evaluate and study an important, yet ill-defined driver of economic and social growth—innovation. Through job creation and the development of new products and services, innovation increases competitiveness in local and global markets and has the potential to advance economies in countries around the world. The United Nations (UN) recognized innovation as key to economic development when the UN presented its Sustainable Development Goals in 2015 [1], including a goal to "Build resilient infrastructure, promote inclusive and sustainable industrialization, and foster innovation." More than 190 world leaders committed to these goals to help end extreme poverty and fight inequality and injustice. Innovation is also recognized by the World Economic Forum (WEF) as one of the 12 pillars of economic competitiveness, as evaluated in their annual

Global Competitiveness Report [2]. The 2016 report singles out innovation as an important element for competitiveness as well as for openness and economic integration. The report posits that in 2016, the world was recovering from the Great Recession (the general economic decline observed in world markets during the late 2000s) and entering the fourth industrial revolution. In this context, creating an environment in which innovation flourishes is identified as critical for "economic diversification to reignite growth" [2].

Finding ways to foster innovation in countries worldwide is an important step toward a more prosperous, equitable, and sustainable world. However, innovation is difficult to define, and therefore even harder to measure. The WEF's Evaluation of Leading Indicators of Innovation study [3] shows that while many previous reports have attempted to quantify innovation, there has been little consensus on the appropriate measures. For instance, indices may focus on only particular outputs of a country, such as the number of patents produced [3], or use curated collections of metrics

that have been determined by domain experts to be measures of innovation [4–6]. While manually constructed indices contain valuable expert domain knowledge, they may introduce selection bias, since the importance of different datasets is determined by expert opinion. This approach may exclude patterns in the data that automatic machine learning methods could identify. To help policy makers and business leaders better understand how to promote and foster innovation, we need more robust and comprehensive ways to quantify innovation at local and global scales, and evaluate progress made over time.

The need for better measures of innovation has been recognized by economic experts [7], who cite access to open data as a driver for robust innovation research and the development of national and international innovation indices. The goal of this work is to better understand innovation using a data-driven approach. Working with the WEF, we aim to discover actionable "levers" of innovation automatically from among a large number of country-level metrics, as opposed to manually constructing a measure from a predefined set of hand-selected indicators. Our model is trained using only open data—a vast collection of publicly available socioeconomic datasets. We design a clearly defined data analysis pipeline for evaluating innovation in a highly interpretable and reproducible manner. The result is an automatic Open Innovation Index (OII).

Challenges

Quantifying a high-level notion such as innovation is a difficult task, with statistical as well as conceptual challenges. Innovation may have many different meanings in different contexts. There is no absolute "ground truth," or directly measurable examples, with which to evaluate a model for predicting innovation, since this is an intangible concept. Therefore, a proxy for innovation must be used, which introduces some inevitable error and subjectivity in the results. In addition, innovation may be perceived differently in different places due to variation in economies, cultures, and societies worldwide. A simple global model may fail to account for differences between countries, and a very complicated model may overfit to the training data and be a poor predictor for evaluating new countries.

In addition, although there is an enormous amount of public global development data available, it suffers from many data quality issues such as missing values and collection errors. It is important to ensure that high-fidelity data sets are used in the analysis, and predictions are based on actual data values, not on the availability of data. However, the reasons behind missing and noisy data, while difficult to determine, may be relevant to the question at hand. Therefore, data quality should be taken into account as a possible input to analysis.

Along with missing values, the data poses statistical challenges not only due to the data quality, but also because of the interrelated nature of the metrics contained within. A broad number of topics are covered by international development data, as shown in **Figure 1**. Information about latent variables not directly measured is captured by the data as well. Statistical models may not perform well when presented with highly correlated and interdependent data. In addition, there are relatively few example instances of countries (less than 150) compared with the number of potential explanatory metrics (thousands). A major challenge in this analysis is to find a predictive model that can handle the correlations among the explanatory variables, while retaining all the metrics relevant to the outcome.

The potentially large impact of using data science to shape policy is also a concern. The goal of the OII is not just to rank countries and measure progress over time, but also to provide actionable insights and offer evidence-based guidance on improving innovation outcomes at global and country-level scales. The negative impacts of an inaccurate model could substantially affect the lives of many people, and therefore a robust solution is required that can accurately pinpoint the significant factors that have an impact on innovation in each country. There is a high penalty for errors, and careful consideration is required to ensure fair and equitable allocation of resources. A key strategy to address the high-stakes nature of this task is to use a highly interpretable model that decision makers can understand and trust. A clearly defined model using publicly available data to measure innovation can be easily inspected and reproduced. This is in contrast to other proprietary measures for innovation, as well as for general applications of machine learning to social issues that are not explicit in their formulation. So-called "black box" models are not interpretable in this sense and may not be trusted by decision makers. Worse yet, they may be biased in ways that are not discoverable. This can unfairly have an impact on the outcomes of applying these measures to real-world scenarios.

Methodology

Keeping interpretability and robustness in mind, the development of the OII model focuses on discovering relationships between country-level metrics and a measure of innovation. As a means of understanding the factors that have an impact on the level of innovation in each individual country, a comprehensive collection of World Development Indicators (WDIs), compiled by the World Bank [8], is considered. A model is trained on this data to predict innovation scores for each country. The target innovation scores are provided by the WEF's Global Competitiveness Report (GCR). This report contains survey data that captures the perceived level of innovation in 150 countries over a 10-year timespan.

To develop our model, we first employ unsupervised learning to transform the input feature space into a more compact and interpretable representation. Natural

World Development Indicators	Global Competitiveness Index	Pillar 12: Innovation
• Economic policy & debt • Education • Environment • Financial sector • Health • Infrastructure • Poverty • Private sector & trade • Public sector • Social protection & labor	• Institutions • Infrastructure • Macroeconomic environment • Health & primary education • Higher education & training • Goods market efficiency • Labor market efficiency • Financial market development • Technological readiness • Market size • Business sophistication • Innovation	• Capacity for innovation • Company spending on research and development • University-industry collaboration in research and development • Government procurement of advanced tech products • Availability of scientists and engineers • Number of applications filed under the Patent Cooperation Treaty (PCT) per million people in population

Figure 1

Datasets used in the construction of the Open Innovation Index.

correlations between data sets are used to perform an automatic clustering [9]. This organizes the input feature space into a coarser granularity, allowing for more data to be incorporated into the model without overfitting. We then use Group Lasso regression [10] to construct a model that predicts innovation levels with high accuracy, while further reducing the feature-space dimensionality. The resulting OII data analysis pipeline is described in detail. Results are compared to an alternative strategy of stability selection [11], and the consistency of the grouping strategy is evaluated for the data as it changes over time.

In the remainder of this paper, we discuss the data itself, exploratory analysis and pre-processing, the development of the OII predictive model, resulting innovation scores, and individual country profiles. We present the predictions of the OII, along with a discussion of the metrics chosen by the model. A few case studies of individual countries show that the OII provides customized innovation profiles at the country level.

Data

World Development Indicators
Our input data is the WDI [8] data set, published by the World Bank. The WDI data includes national, regional, and global estimates measuring development. Compiled from officially recognized international sources, this open data set represents the most current and accurate global development data available. This statistical reference includes over 1,500 metrics, covering more than 200 economies of countries and regions, spanning 56 years. The annual publication is released in April of each year, and the online database is updated three times a year. The World Bank's Open Data site provides access to the WDI database free of charge to all users. A selection of the WDI data is featured at data.worldbank.org. The WDI indicators measuring different aspects of an economy are grouped under the high-level topics listed in Figure 1. The statistics provided by these indicators are used as inputs to our analyses.

Global Competitiveness Report
The Global Competitiveness Report (GCR) [2], published annually by the WEF, includes data that captures the perceived level of innovation in 150 countries. This provides a target for the predictive model in this work. Since 2004, the report has ranked countries based on the Global Competitiveness Index, (GCI), which "assesses the ability of countries to provide high levels of prosperity to

their citizens. This in turn depends on how productively a country uses available resources. Therefore, the Global Competitiveness Index measures the set of institutions, policies, and factors that set the sustainable current and medium-term levels of economic prosperity" [12].

Over 110 variables contribute to the index, two thirds of which come from the Executive Opinion Survey, and one third which comes from publicly available sources, such as the United Nations. The survey contains the responses of roughly 14,000 business leaders from 150 economies.

The GCI variables are organized into twelve pillars (see Figure 1), with each pillar representing an area considered as an important determinant of competitiveness. An overall score for each pillar is computed from several sub-components that help measure that pillar. Of particular interest to this analysis is the 12th pillar: Innovation. The innovation score is the arithmetic mean of six metrics (listed in Figure 1 in the rightmost column). The first five metrics are responses to survey questions in the Executive Opinion Survey. In addition, one empirical measure, the number of patent applications per million people in the population, also contributes to this competitiveness pillar. We take the overall 12th pillar innovation scores from the GCR as our ground truth data upon which we train our index.

The innovation pillar provides a measure of the perceived level of innovation in each country. Although innovation is a complex concept that is inherently subjective and hence hard to measure, the survey data on which the score is based can be seen as uniquely providing a characterization of the innovation level of each country. The measures included in the WDI dataset, such as GDP for example, are simpler and easier to quantify compared to innovation, although some of them can still be based on survey data. We would like to create a replacement for perceived innovation levels using a model whose inputs are easier to quantify. By training a model to predict these scores, the OII evaluates which empirical measures best align with the perception of innovation, and thereby determines how well these metrics reflect and describe the level of innovation. We assume here that *bona fide* surveys on metrics that can be easily quantified can be trusted.

Data pre-processing
Although the WDI data represents the most comprehensive global development data available, the data set contains many missing values and requires preprocessing for meaningful analysis. Due to the noise in the data we first take a number of carefully considered "cleaning" steps to ensure our analysis is statistically meaningful. These preprocessing steps are standardly adopted in statistical modeling while working with imperfect real-world datasets and they have been shown to be practically useful. The final cleaned data set used in our work consists of a 7-year time

series from 2009 to 2015. A total of 142 countries, for which there is substantial data in the WDI data set as well as GCI innovation scores, are considered for training the model.

Smoothing
For predictive modeling, we use WDI data for each country averaged over three years. This smoothing step serves to fill some missing values. For instance, there will be a value for a metric even if there is only data available for one out of three years. In addition, averaging may account for noise in the data and better reflect the general state of a country over a short time. We expect that developments such as investments in infrastructure, health, and education do not have an instantaneous effect on the level of innovation. We apply the same smoothing step to the GCI data by averaging the scores for every 3 years, resulting in a 7-year time series for 2009 through 2015.

Feature selection
Even after averaging is performed, there is a significant number of missing values in the smoothed WDI data. We only include metrics that are consistently available for all countries. For each year, data are dropped if there are missing values for more than 50% of countries. This results in an input data set of about 700 metrics per year, reducing our original metric feature space by almost half.

Standardization
After the feature selection step, the WDI data is standardized by setting each metric to have a mean of 0 and standard deviation of 1. This allows for a fair comparison of metrics with different scales.

Impute missing values
Both WDI metrics and GCI innovation scores may have some missing values after the above pre-processing steps. The remaining WDI missing values are replaced with the mean of the data. The original GCI Innovation score dataset contains scores for 150 countries over a 10-year period from 2007 through 2015. For each year, some countries may be omitted from the GCI report if the survey was not successfully conducted [12]. After the smoothing step, if there are years for which a country has missing values, we replace them using the mean of the scores for other years that are available for the country. The intuition for this strategy comes from the observation that the GCI innovation scores do not vary dramatically over time for each country. The scores for each year are then standardized across countries as required by our model.

Predictive model for innovation
We seek to develop an accurate model of innovation that aligns with the perceived levels of innovation described by

the GCI reports that is also highly interpretable. The metrics included in the model should help to illuminate the measurable factors that reflect and have an impact on innovation. We hope that insights gained through this analysis will be accessible to decision makers and help them identify the most important factors impacting the growth of innovation in their own country. Toward this end, we choose linear regression analysis as our predictive model. This technique is familiar to analysts, economists, and governments, and has been shown to be effective in econometric analysis. Interpretation is facilitated through coefficient ranking. That is, the coefficients of each term indicate the impact of the corresponding feature on prediction.

Using the publicly available WDI socioeconomic country-level metrics as explanatory variables, we built a series of predictive models for each year. The methodology for each model is consistent, while the underlying input data used may vary, depending on the quality of available data for that year. In fact, we want to be able to accommodate as many input data sets as possible in a general way, and have a flexible algorithm that can incorporate new data that may become available.

In order to understand which factors impact this measured level of innovation, the model should capture all relevant metrics from the WDI data set that contain information about innovation and have predictive power, despite possible correlation with other metrics. This will allow decision makers not only to use the index to chart their progress over time, but also to interpret the model, and use their own expertise to gain insight from the factors automatically chosen by the model. We want to provide all information that can shed light on the forces driving innovation or preventing it, without introducing our own bias and preconceived ideas into the process.

Therefore, the first step in our analysis is to transform this feature space into a representation that captures the relationships among the input data. We approach this using a clustering method based on correlation. Data points assigned to a cluster may be related due to some underlying latent factor, because they describe related topics, or occasionally due to some spurious correlation. In this analysis, we do not attempt to explain these relations, but rather exploit them in order to reduce our feature space while retaining all relevant information.

Clustering
To group the metrics, we adapt an agglomerative hierarchical clustering method from a previous study on grouping features by correlation for predictive models [9]. Hierarchical clustering produces a hierarchy of groupings among features. The fact that finer clusters are nested within coarser ones is more natural and easier to interpret than clusterings obtained with other methods (e.g., k-means). Moreover, this allows for the exploration of clustering at various granularities and does not require a predetermined number of clusters. For the similarity measure for our clustering method, we adopt the Pearson correlation coefficient of each pair of metrics, $\rho_{XY} = \text{cov}(X, Y)/\sigma_X \sigma_Y$, where cov is the covariance of a pair of metrics, and σ is the standard deviation of a metric. This is a value between +1 and −1 inclusive, where a high positive value indicates strong positive correlation between the metrics, 0 no correlation, and a high negative value implies strong negative correlation. A dissimilarity matrix is built using distance values $d(X, Y) = 1 - |\rho_{XY}|$ for each pair of metrics. We further refine this distance measure to only consider features that are strongly and significantly correlated with high confidence. Only distances with very highly correlated metrics ($|\rho_{XY}| > 0.75$) and with high statistical significance (p value < 0.05) are used; all other pairs of metrics are assigned a distance of 1.

Clustering is performed via an iterative process using this dissimilarity matrix. At each step, the two closest clusters are combined. Clustering proceeds in an agglomerative fashion until there is only one cluster. Average-linkage is used to determine the distance between clusters. That is, given clusters A and B, the distance between them is the mean distance between all pairs of metrics within

$$\text{avglink}(A, B) = \frac{1}{|A| \cdot |B|} \sum_{X \in A} \sum_{Y \in B} d(X, Y).$$

Once all metrics have been combined, a cut point is found for halting the clustering process. The step is chosen with the greatest difference in avglink between the joined clusters in consecutive iterations. In this way, the number of clusters is determined automatically.

To evaluate the "goodness" of our clustering method, we examined whether it produced similar results over time. After pre-processing, the WDI data is clustered for each year, and the clusterings are compared in a pairwise fashion. On average, 266 groups were found for each year. The Adjusted Mutual Information (AMI) measure [13] is used to compare two clusterings, while adjusting for possible correlations due to chance. An AMI score of 0 indicates that the clusterings could have been chosen by chance, and a 1 indicates identical clusterings. For the WDI input data, the average pairwise AMI score for the 7-year timespan ranged from 0.81-0.89, indicating a consistency among the groups across years.

Including this clustering step in our data analysis pipeline allows the naturally occurring patterns in the data to drive the analysis. Indeed, other possible groupings, such as those defined by the World Bank or WEF, could alternatively be used in the model to incorporate domain knowledge instead. However, by using correlation in this manner, we allow for

the relationships between metrics to be discovered automatically, and to reflect the actual outcomes of each metric, country and year. After this grouping step, further analysis can be completed at the cluster level.

Group Lasso

Though our feature space has now become compressed, we still want to remove groups from the space that do not have predictive input for our task. Lasso [14] is a regression technique that performs both feature selection, to reduce the feature space, and regularization, to avoid an overly complicated model. Lasso has been shown to improve the predictive ability and interpretability of regression models [14]. By adding a constraint that the coefficients in the model sum to be less than a certain amount, this technique forces some of the coefficients to zero, thereby effectively performing feature selection. This regularization step also simplifies the model to avoid overfitting.

However, the Lasso model does not determine a unique solution to the prediction problem. When there are highly correlated metrics in the data set, Lasso will simply choose one of them as a predictor and set the coefficients for the other variables to zero [9]. This is problematic for the purposes of our analysis. If a feature is very closely correlated with another that has high predictive power, then both features are relevant to our question and should be included in the model. The question of why one is a better predictor than the other, or why they are so closely related, is not for our model to answer. We simply want to choose both as interesting and present them to the analyst for further investigation.

Therefore, our solution is found using the correlation-based clustering described above in conjunction with the Group Lasso [10]. With G, a set of distinct groups of metrics, the Group Lasso will select either all or no features from each group to be included in the model. The Group Lasso is described by the following equation:

$$\arg \min_{\beta \in \mathbb{R}^p} \left\{ \|\mathbf{Y} - \mathbf{X}\beta\|_2^2 + \lambda \sum_{g=1}^{G} \left\| \beta_{I_g} \right\|_2 \right\}.$$

Given dependent variable vector $\mathbf{Y} \in \mathbb{R}^n$, an $n \times p$ design matrix $\mathbf{X}$, and vector of independent variables $\beta \in \mathbb{R}^p$, the estimator learns the model subject to the regularization term

$$\lambda \sum_{g=1}^{G} \left\| \beta_{I_g} \right\|_2,$$

which is applied for each group of metrics $g \in G$. The contributions of the groups to the model are spread across the features, with different coefficients assigned to each. In this way, the selection strategy avoids the case in which many highly correlated features are given, and Lasso chooses only one almost arbitrarily. Group Lasso has been

shown to be effective in other scenarios where the data are highly interdependent, and the number of features is much larger than the number of training examples [9].

Model evaluation

Performance

To evaluate our model, we use the coefficient of determination, or R^2 score. This measure is commonly used to evaluate statistical models. It measures the amount of variance explained by the model, and not due to noise. This is an appropriate test for the goodness-of-fit of the model. An R^2 score of 1 indicates a perfect fit, and a score of 0 indicates the model only predicts as well as using the mean of the data. Scores can also be negative, since the model may be an arbitrarily bad predictor. Fivefold cross-validation is employed to evaluate the model. The average of 10 cross validation trials is taken, where each time the entire dataset is randomly shuffled to ensure that different subsets of the data are selected for the training and test sets. This approach was chosen due to the small number of training examples, which makes the use of a holdout validation set impractical.

Our evaluation of the Group Lasso model results in an average R^2 score of 0.75. Any score above zero means that the model has some predictive power; however, a low score indicates that the outcome may be due to features missing from the input data set, or that a linear approximation is not best for the problem. In our scenario, it is safe to assume that we do not have a complete picture of the factors that impact innovation in our model. However, we do have an accurate picture of what factors are measurable and actionable through policy and funding intervention. We consider this R^2 score to be high enough for our intended application.

The innovation score is not only valuable as a numeric value but also as a global ranking, and a basis for comparing different countries. The Spearman rank correlation coefficient measures the monotonic relationship of two rankings. A score of 1 indicates identical orderings, while a -1 means one rank is the inverse of the other. Comparing the resulting rankings of countries using the OII scores and the original GCI innovation scores yields an average correlation of 0.85, meaning the relative orderings of the evaluations are quite similar.

Metric evaluation

The Group Lasso model selects, on average, 26 groups containing 257 metrics. These metrics fall into the following categories, with many subcategories:

- Economic Policy & Debt
- Education
- Environment
- Financial Sector
- Health

- Infrastructure
- Private Sector & Trade
- Public Sector
- Social Protection & Labor

Model comparison

To evaluate the predictive power and interpretability of our grouping strategy, we compare it to another data-driven feature selection methodology using a technique known as Stability Selection [11]. This method also addresses the problem of correlated input features for a Lasso regression model. If two features are highly correlated, then the Lasso model will choose one at random. For our purposes this is not desirable, since we do not know in advance which of the correlated features may be truly aligned with innovation levels, and which could be the result of spurious correlations, or correlated with innovation due to some other underlying factor.

To resolve this, stability selection employs an approach similar to bootstrapping. The model is trained many times, and each time a randomly selected subset of the input features is used. The data is also slightly perturbed, giving a different weighting to the individual metrics. At each iteration, the metrics that are assigned non-zero coefficients are recorded. After many runs, the metrics that have been chosen by the model the highest number of times are determined to have the most predictive power for the model. In this way, the method sifts through the data to reveal the most important metrics after many perturbations of the data.

For our analysis, we used the ElasticNet algorithm [15], a regression method which uses a combination of the L_1 Lasso and L_2 ridge regularizations and has been shown to improve performance in cases where the input feature space is larger than the number of examples available for training [15]. This model is able to achieve an average R^2 score of 0.72. Our empirical evaluation found that the technique required a very high number of iterations to provide consistent results, after which the model chose 26 features as stable across at least 5 out of the 7 years. These features fall into only a few subcategories of the WDI designations:

- *Economic Policy & Debt*—GNI and GDP per capita, national accounts, purchasing power parity, adjusted net national income per capita.
- *Financial Sector*—Assets.
- *Health*—Health expenditure per capita.
- *Infrastructure for Technology*—Communications, technology, transportation.
- *Private Sector & Trade*—Logistics performance indices, business environment.

Interpretability

Stability selection yields a simple model with an R^2 score similar to, but slightly lower than the Group Lasso, and it captures many fewer features. We observe that most metrics picked in the stability selection experiments belong to a single cluster in the Group Lasso experiments. These metrics are shown by both models to be most strongly correlated with the innovation scores. It seems apparent that while the association of strong economies, technological infrastructure, and private industry to innovation makes intuitive sense, it is not very informative for decision makers.

More interesting perhaps are the smaller groups and single metrics that are not correlated with the dominant group, but also present as indicators when enforcing the group structure. However, these deeper insights into our explanatory data come at the price of a more complicated model. When we consider which model is more interpretable, it can be difficult to evaluate, especially since interpretability may have different meanings [16].

For the purposes of better measuring innovation, the goal is to provide decision support. In the process of stability selection, given two very highly correlated metrics, one may be a slightly better predictor of innovation than the other, and therefore it will be picked more often. In reality, both features have important information to contribute to our understanding of how to measure innovation. An analyst may intuitively understand the importance of one metric over the other, or be interested to discover the underlying relationship between them. The benefit of the grouping strategy is that since these variables are highly correlated, they will both be included in a single group, and since at least one of them is an effective predictor for the model, the entire group will be chosen. The coefficients of the variables within the group will indicate that one is a slightly better predictor than the other. Therefore, using the Group Lasso model allows for a more meaningful result.

Open Innovation Index results

The OII model provides an automatic way to evaluate innovation levels in a country using open data, and provides insights into the contributing factors for each score. **Figure 2** shows a choropleth map of predicted global OII scores using the most recent WEF data. The possible score ranges from 1 to 7, with actual predicted minimum score of 2.50, maximum score of 5.66, and standard deviation of 0.63. Using our automatic, data-driven approach, we are able to evaluate 219 countries and regions worldwide. This includes 77 countries that have WDI socioeconomic metrics but no GCI survey data, and were previously not considered for evaluation. The histograms below the map show the distributions of scores binned either by equal intervals of scores, as is given on the map, or by equal numbers of countries, which shows that two thirds of country scores fall below the mean score of 3.41.

To evaluate the impact of different factors on the innovation scores for individual countries, we can examine
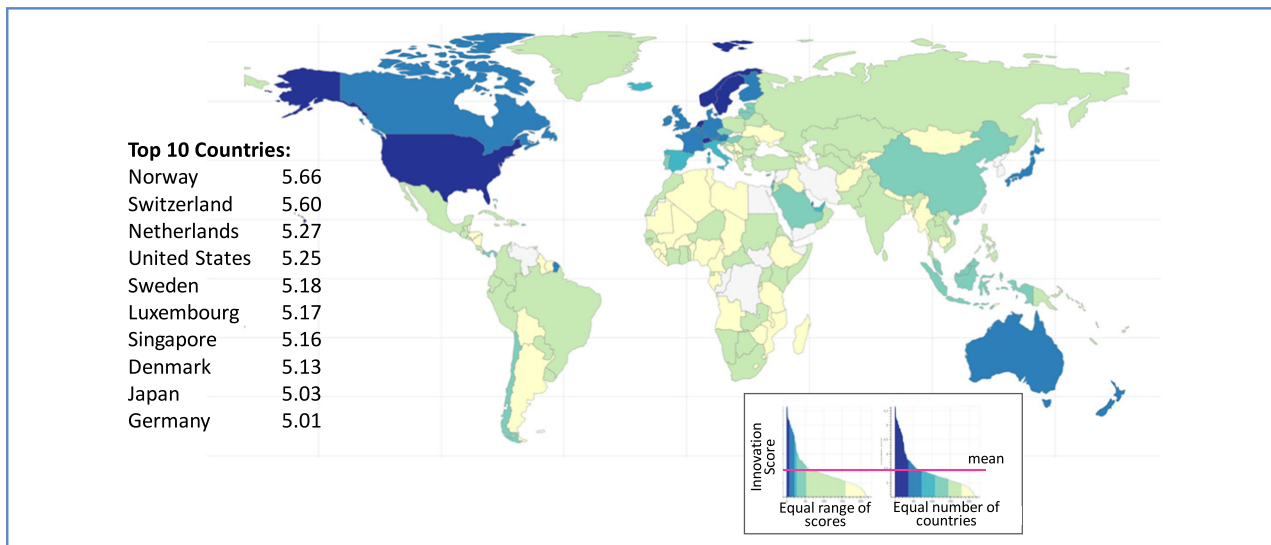
Figure 2

Predicted Open Innovation Index scores based on 2013–2015 WDI data.

the coefficients used by our model to determine the innovation score. **Figure 3** shows three charts that visualize the formulas for Norway, Chile, and Argentina. The visualizations show the metrics with the most impact on the final score for each country. Metrics with a high value to

the right are contributing to the score, while negative values to the left are detracting. To improve readability and the high-level descriptive quality of these visual profiles, we only include metrics that contribute to or detract from the overall score by at least 0.005. Metrics are colored according
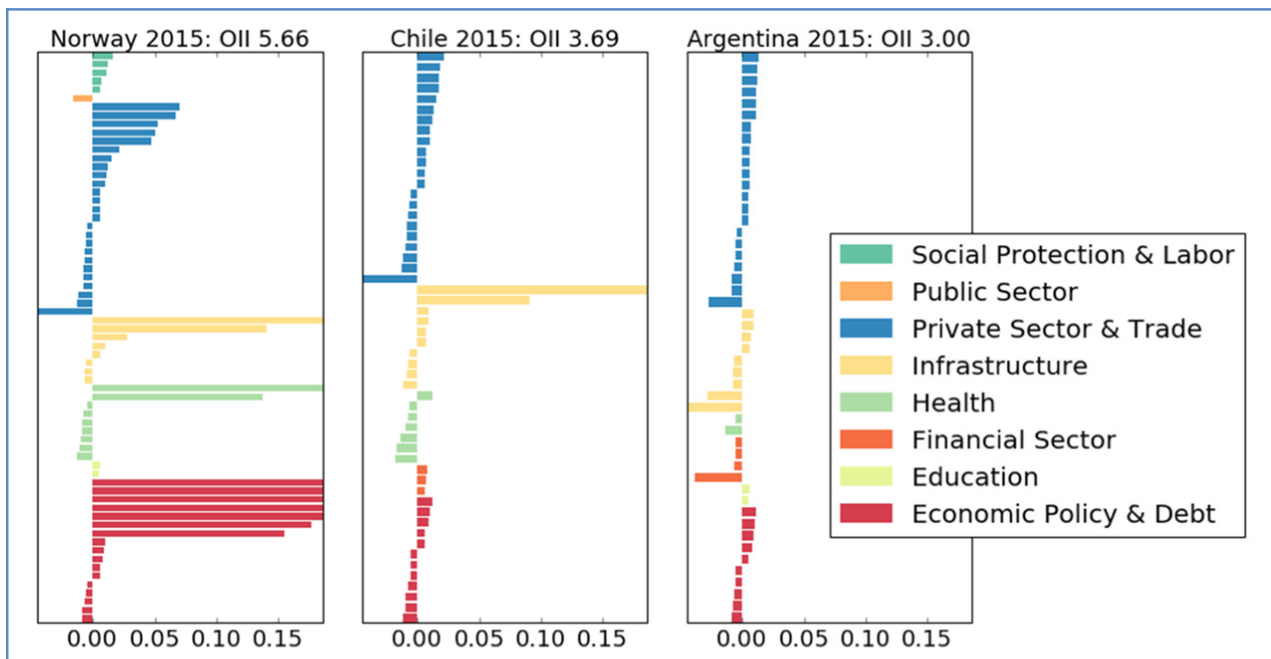

Figure 3

Condensed view of individual country profiles. Each bar along the *y*-axis represents a single metric. The numbers 0.00 to 0.15 on the *x*-axis indicate the amount each metric contributes to the overall OII score.
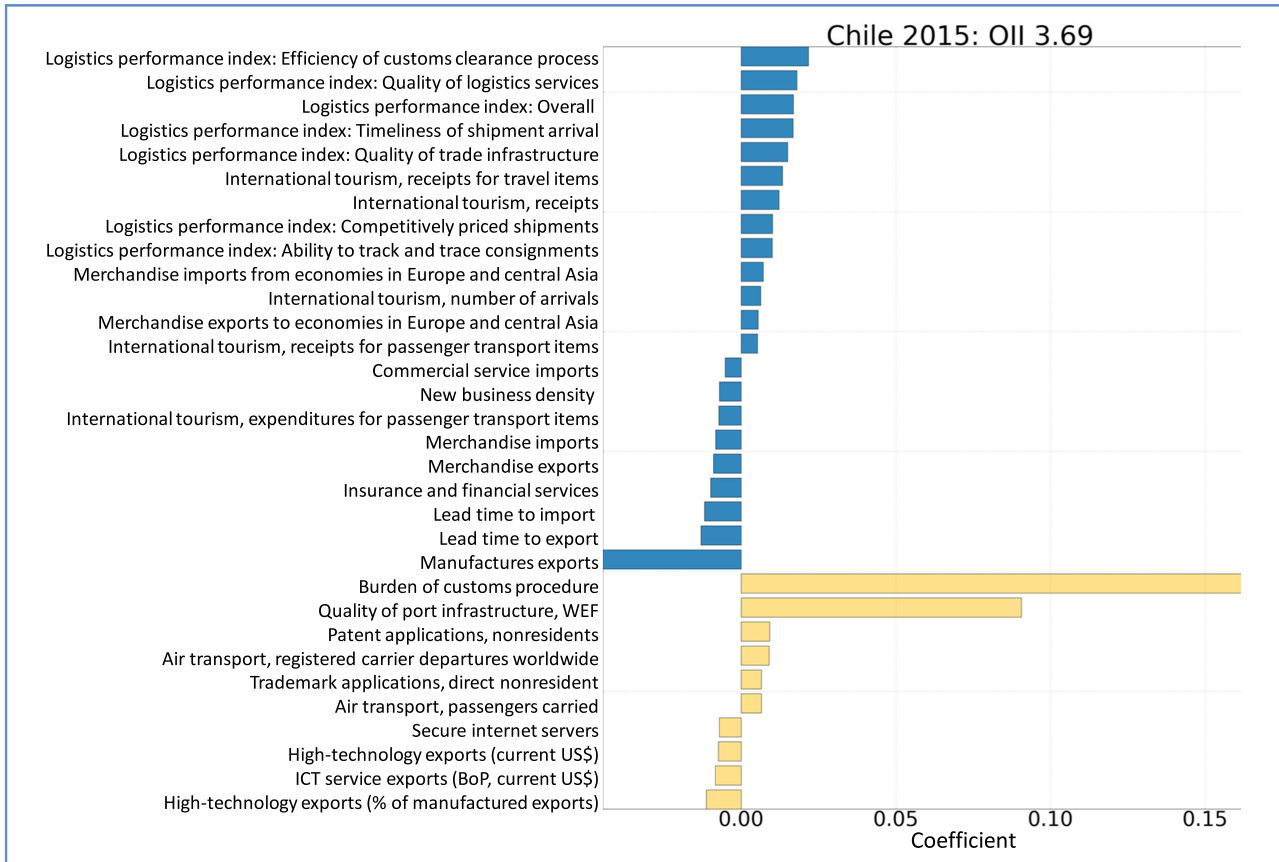
Figure 4

Detail view of the Private Sector & Trade and Infrastructure categories of the country profile for Chile. The numbers 0.00 to 0.15 on the *x*-axis indicate the amount each metric contributes to the overall OII score. (ICT: information and communications technology; BoP: balance of payments.)

to the WEF categories given in Figure 1. At a glance, we can see which sectors dominate the model for each country, and observe similarities and differences between countries.

Norway is ranked number 1 by the OII model, and this snapshot view shows strengths in almost all categories. Especially dominant is the strong economy indicated by the block of red bars. Many significant factors in the private sector and trade, infrastructure, and health categories also contribute to the high innovation score. By contrast, Chile and Argentina are ranked 44th and 170th, respectively. We can observe weaker scores across most categories than for the higher ranked Norway. Also of note is that although neighboring geographically, these two countries are assigned very different OII scores and have varying contributions to OII from different categories. To understand why this is, a detail view of each country can be inspected.

Figure 4 shows the detail view for the first two categories in Chile's country profile. A number of metrics from the private sector and trade and infrastructure categories are contributing positive values to the innovation score. In particular, the logistics index, efficient customs procedures,

and quality of port infrastructure metrics dominate the model. This indicates that Chile's strong trade relationships seem to facilitate a favorable environment for innovation. Argentina, on the other hand, is lacking infrastructure contributions; the private sector and trade category is not as strong, and the financial sector metrics are detracting from the overall OII score. To see where possible improvements could be made, a decision maker could more deeply explore the profiles of these countries to see the impacts of individual metrics. Such actionable insights provided in an automated way can help policy makers identify the correct areas for further focus and investigation. The Group Lasso model retains many useful and interesting metrics as shown in the detail view in Figure 4.

Discussion and future work

Traditional economic analysis begins with expert knowledge. Starting with a hypothesis, statistical methods are applied and the supposition is confirmed or ruled out. Data science and machine learning can offer a different perspective by flipping the role of expert knowledge in this

analysis. The data-driven approach starts with the data itself, ignoring or down-weighting prior assumptions and conventional ideas about the problem. A model that best describes the data is inferred, which exposes naturally occurring patterns in the data that may have been previously overlooked. These results are then presented to experts for interpretation, and to lead their further investigation into the topic.

In this work, we do not claim to have designed a definitive measure of innovation—rather the OII provides a baseline global model for measuring innovation using empirical methods. The OII model unveils features that are predictors of innovation, and are clearly related to the question of how to grow and foster innovation. However, we know that correlation does not necessarily imply causation. Further study is needed to evaluate and then act on these observations.

In addition, taking a closer look at the errors for each country, we can gain insight into the limitations of a single global model for innovation. Surprisingly, this analysis shows that the countries for which innovation is hardest to measure are exactly those that are judged by the WEF survey data to be the most innovative. The OII model consistently underestimates this highly innovative group. Perhaps the characteristics of highly innovative countries are not captured by our data, or we simply do not have enough training examples of extremely innovative countries because they are particularly unique.

Other natural groupings of countries share similar discriminative characteristics, beyond the group of very highly innovative countries. Countries vary considerable in terms of their size, development level, region, culture, and many other factors. Surely, the manner in which innovation is manifested within countries also varies. The factors that are important for one group of countries may not be the same everywhere. Identifying similar countries in our feature space could improve the model by allowing for customization based on inherent characteristics of countries. In this way, the global innovation model could perhaps be improved. Future work could investigate the use of more sophisticated modeling techniques such as other variations of group sparse models or tree-based models. Boosting or ensembling could also prove beneficial, using country or group adaptive weightings based on various characteristics such as region, income level, or data quality, or neighborhood-based regularization to improve the model.

Finally, the input data used in the predictive modeling may not necessarily be accurate and can have uncertainty associated with it. This, along with a lack of sufficient data samples contributes to uncertainty in the predictions as well. Both of these uncertainties can be quantified using statistical methods, and this is a rich area for future research.

Conclusion

This work has presented the OII, a data-driven measure of the level of innovation in countries worldwide. Using high-fidelity publicly available data, the OII automatically reveals the most important global factors that impact innovation. Individual profiles reveal the role each factor plays in determining innovation in each individual country. We have shown that the OII model correlates with historical measures of the perception of innovation in each country, and provides a comprehensive, easily understandable, and replicable model of innovation. As more work is done to use open data to better facilitate economic growth and worldwide prosperity, the OII can easily be extended to incorporate new sources of information as they become available.

We hope this work can provide policy makers, business leaders, and individuals with deeper insights into the factors having an impact on innovation in their countries, and help inform efforts to grow and foster innovation worldwide. This predictive model of innovation based on regularly collected open metrics could replace manually conducted innovation surveys with automated "measurements." In addition, it can provide an analysis of the innovation level in countries for which surveys were not conducted.

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